KINGDOM OF CAMBODIA

NATION RELIGION KING



MINISTRY OF HEALTH

NATIONAL POLICY TO COMBAT ANTIMICROBIAL RESISTANCE

SEPTEMBER2014

TABLE OF CONTENTS

ABBREVIATIONS	
PREFACE	IV
ACKNOWLEDGEMENTS	<u>v</u>
GUIDING PRINCIPLES	1
PURPOSE	1
Vision	1
Mission	1
Scope	1
OBJECTIVES	2
GENERAL OBJECTIVES OF THE POLICY	2
SPECIFIC OBJECTIVES OF THE POLICY	2
STRATEGIC FRAMEWORK	3
1. DEVELOP A COMPREHENSIVE NATIONAL PLAN	3
A. COORDINATION OF THE NATIONAL PROGRAM TO COMBAT AMR BY THE GOVERNMENT	3
B. COSTING PLANS AND MOBILIZING RESOURCES	4
C. BUILD PARTNERSHIPS WITH CIVIL SOCIETY	5
2. STRENGTHEN LABORATORY CAPACITY FOR AMR	5
A. BUILD LABORATORY CAPACITY FOR RAPID AND RELIABLE DIAGNOSTIC TESTING	5
3. STRENGTHEN AMR SURVEILLANCE	6
A. ESTABLISH AMR SURVEILLANCE AND MONITORING SYSTEMS	6
4. Ensure Uninterrupted Access to Antimicrobial Medicines of Assured Quality	7
A. STRENGTHEN THE SYSTEM FOR SUPPLY OF ESSENTIAL ANTIMICROBIAL MEDICINES	7
B. Assure the quality of drugs according to acceptable standards	7
5. REGULATE AND PROMOTE RATIONAL USE OF MEDICINES	8
A. PROMOTE AND ENFORCE STANDARD TREATMENT GUIDELINES	8
Ministry of Health, Cambodia	i

B. INSTITUTIONALIZE FORMAL ANTIMICROBIAL STEWARDSHIP PROGRAMMES IN HEALTH CARE FACILITIES	9
C. PROMOTE EDUCATION ON ANTIMICROBIAL MEDICINES AND THEIR PROPER USE	9
D. REDUCE FINANCIAL INCENTIVES THAT ENCOURAGE IRRATIONAL USE OF MEDICINES	9
E. REDUCE ANTIMICROBIAL USE IN FOOD-PRODUCING ANIMALS	10
6. ENHANCE INFECTION PREVENTION AND CONTROL	11
A. ENSURE AVAILABILITY OF IPC PROGRAMS ACROSS THE SPECTRUM OF HEALTH CARE	11
B. PROMOTE AND ASSESS ADOPTION OF IPC STANDARDS	12
7. FOSTER INNOVATIONS AND RESEARCH AND DEVELOPMENT FOR NEW TOOLS	12
IMPLEMENTATION FRAMEWORK	13
I. OVERALL RESPONSIBILITY	13
II. ROLES AND RESPONSIBILITIES OF OTHER PARTNERS	
III. OPERATIONAL FRAMEWORK	14
IV. REVIEW AND EVALUATION	

ABBREVIATIONS

AMR	Antimicrobial Resistance
AMR CSA	Antimicrobial Resistance Country Situation Analysis
AMR WG	Antimicrobial Resistance Working Group
AST	Antibiotic Susceptibility Testing
CPG	Clinical Practice Guidelines
DDF	Department of Drugs, Food, and Cosmetics
IPC	Infection Prevention and Control
МоН	Ministry of Health
NPCAR	National Policy to Combat Antimicrobial Resistance
OIE	World Organization for Animal Health
TRIPS	Trade-Related Aspects of Intellectual Property Rights
VAT	Value-added Tax
WHO	World Health Organization
WTO	World Trade Organization

PREFACE

Antimicrobial resistance (AMR) is resistance of a microorganism to an antimicrobial drug to which it was previously sensitive. Bacteria, viruses, fungi and parasites that became resistant are able to withstand the effects of antimicrobials (e.g. antibiotics, antivirals, antimalarials, antifungals). This makes standard treatments ineffective and the community vulnerable as drug resistance infections can spread.

The Ministry of Health is committed to exercising stewardship in the provision of services in all areas across the health sector. In line with its policy directions outlined in the Health Strategic Plan (2008-2015), this National Policy to Combat Antimicrobial Resistance is anchored on the following key principles:

- Access to quality health care is a basic human right for which the government is primarily responsible.
- Quality health care includes measures and interventions to prevent and contain AMR.
- AMR is a significant public health threat with major negative health and economic consequences.
- A successful program for combating AMR requires a comprehensive, integrated, and intersectoral approach cutting across many disciplines and involving a variety of stakeholders.

This is the first National Policy to Combat Antimicrobial Resistance in Cambodia. It was developed based on the conclusions and recommendations of a country situation analysis of AMR performed in 2013 and provides a regulatory framework to establish and strengthen measures to contain the emergence and spread of AMR in the country. Implementation of this policy and it associated strategic plan will require substantial funding and high-level political commitment. Because AMR is a multidisciplinary and intersectoral issue, successful implementation of this policy will require effective coordination and collaboration among different sectors.

The development of this policy has involved the collaborative efforts of many stakeholders, including the Ministry of Health, Ministry of Agriculture Forestries and Fisheries, professional associations, international organizations and NGOs, academic and research institutions, and health care professionals. I wish to acknowledge the invaluable contributions of the following organizations: AMR Working Group, Communicable Diseases Control Department in the Ministry of Health, and the World Health Organization which provided material and technical support in the development and finalization of this policy document.



ACKNOWLEDGEMENTS

On behalf of the Ministry of Health, we wish to acknowledge the following contributors for their invaluable support for development and finalization of this Strategic Plan to Combat AMR.

H.E. Mam Bunheng,	Minister of Health
H.E. Prof EngHuot,	Secretary of State for Health
H.E. Prof. Sea Huong,	Under Secretary of State
Dr. Or Vandine	Director General for Health, Ministry of Health
Prof.Khath Sophal	Vice-Rector, University of Health Sciences
Dr. Sok Touch	Director (Retired), Department of Communicable Disease Control
Dr. Ly Sovann	Director, Department of Communicable Disease Control
Dr. San Sary	Director, Department of Hospital Services
Dr. Heng Bun Kiet	Director, Department of Drugs and Food
Dr. Prak Piseth Raingsy	Director, Department of Preventive Medicine
Mr. Hok Khiev	Director, Department of Legislation
Dr. Thach Varoeun	Deputy-Director, Department of Preventive Medicine
Dr. Sok Srun	Deputy Director, Department of Hospital Services
Dr. Sau Sokunna	Deputy Director, Department of Hospital Services
Dr.Yang Daravuth	Deputy-Director, Department of Drugs and Food
Dr. Bun Sreng	Deputy-Director, Department of Communicable Disease Control
Dr. Kheng Sim	Deputy-Director, Department of Communicable Disease Control
Dr. Team BakKhim	Deputy Director, National Center for Tuberculosis and Leprosy Control (CENAT)
Dr. Narith Ratha	Medical Officer, National Center for Tuberculosis and Leprosy Control (CENAT)
Dr. Lim Yi	Deputy Director, National Center for HIV/AIDS, Dermatology and STD Control (NCHADS)
Dr.Lek Dysoley	Deputy Director, National Center for Malaria, Entomology and Parasitology Control (CNM)
Ph. Buth Sokhal	Deputy-Director, National Institute of Public Health (NIPH)
Prof. Chhea Chhorvann	Deputy-Director, National Institute of Public Health (NIPH)
Prof.lem Sophal	Director, Technical School for Medical Care (TSMC)

Prof. Chou Monidarin	Vice-Dean of Faculty of Pharmacy, University of Health Science
	vice beam of racardy of rhammacy, on versity of realth belence
Prof. Kong Sanya	Deputy General Director, Calmette Hospital
Dr.Hak Sithan	Chief of Oral Health Care Bureau, Department of Preventive Medicine
Mr. Aing HokSrun	Chief of Food Safety Bureau, Department of Drugs and Food
Dr. Cheu Sivuthy	Chief of Hospital Services and Biomedical Engineering Bureau, Department of Hospital Services
Dr. Or OudamRoath	Chief of Essential Drug Bureau, Department of Drugs and Food
Dr. Seng Heng,	Chief of Surveillance Bureau, Department of Communicable Diseases Control
Dr. Yi SengDoeurn	Vice-Chief of Surveillance Bureau, Department of Communicable Diseases Control
Dr. Chhy Sokhom	Vice-Chief of Quarantine Bureau, Department of Communicable Diseases Control
Dr.Hok Sirany	Vice-Chief of Bureau, Department of Preventive Medicine
Ph.SeaThol	Vice-Chief of Essential Drug Bureau, Department of Drugs and Food
Phar. Ok Romnea	Chief of Health Care Waste management, Hospital Services office, Department of Hospital Services
Dr.Sut Thangphann	Medical Officer, National Centre for Malaria Control (CNM)
Dr. NarithRatha	Medical Officer, National Centre for Tuberculosis Control (CENAT)
Dr.Bory Sotharith	Calmette Hospital
Ph. Eng Lengsea	Chief of Laboratory Unit, Calmette Hospital
Dr.LimNarin	National Pediatric Hospital
Dr.Kong Piseth	Deputy-Director, PreahAngduong Hospital
Dr. Touch Khun	Deputy-Director, Preah Kossamak Hospital
Dr.Chan Vicheth	Deputy-Director, Khmer-Soviet Friendship Hospital
Ms. Veng Mom	Supervisor of Microbiology Unit, National Institute of Public Health (NIPH)
Prof. Lam Eng Hour	Cambodian Medical Association
Prof.Duong Bunn	Cambodian Medical Association
Ph. Kov BunTor Car	nbodia Pharmacist Association
Mr. Un San	Cambodia Nurses Association
Mrs. Ing Rada	President of Cambodia Midwives Council
	Dr.Hak Sithan Mr. Aing HokSrun Dr. Cheu Sivuthy Dr. Or OudamRoath Dr. Or OudamRoath Dr. Seng Heng, Dr. Yi SengDoeurn Dr. Chhy Sokhom Dr.Hok Sirany Ph.SeaThol Phar. Ok Romnea Dr.Sut Thangphann Dr. NarithRatha Dr.Bory Sotharith Ph. Eng Lengsea Dr.LimNarin Dr.Kong Piseth Dr. Touch Khun Dr.Chan Vicheth Ms. Veng Mom Prof. Lam Eng Hour Prof. Lam Eng Hour Prof. Duong Bunn Ph. Kov BunTor Car Mr. Un San

Ministry of Health, Cambodia

vi

Mr. Pich Peda	Deputy Chief of Veterinary Office, Ministry of Agriculture, Forestry and Fisheries
DrChhim Vutha Vi	ce-Chief of Bureau, Ministry of Agriculture, Forestry and Fisheries
Dr. Holl Davun	Vice-Director of National Veterinary Research Institute (NAVRI), Ministry of Agriculture, Forestry and Fisheries
Ms. Sok Koam	Vice-Chief of Microbiology Unit, Ministry of Agriculture, Forestry and Fisheries
Dr.Sao Sidona	Department of Health, Ministry of Defense
Mr.Chan Marsel	Officer, Ministry of Economic and Finances
Mr.lve Phally	Officer, Ministry of Information
Ms.Hun Jeudyla	Technical Officer, Ministry of Education, Youth, and Sports
Dr.Alex Costa Te	echnical Officer, WHO Cambodia
Mr. Roderick Layug Saleng	a WHO consultant
Dr. Lilen Dorothy Cruz Sard	WHO consultant
Dr. Lotfi Allal	FAO Cambodia
Ms. Sophie Goyet	Pasteur Institute of Cambodia
Dr. Erika Vliegh	Institute of Tropical Medicine, Belgium
Dr. Alexendra Kerlguer	Pasteur Institute of Cambodia
Dr. Kruy Sun Lay	Pasteur Institute of Cambodia
Ms.Hem Sopheak	Pasteur Institute of Cambodia
Dr. Phe Thong	Preah Sihanouk Hospital Center for Hope
Ph. Kao Muylim	Representative of Cambodia Pharmaceutical Companies
<u>Secretariat:</u>	
Dr. Bun Sreng	Deputy-Director, Department of Communicable Disease Control
Dr. Krang Sidonn	Vice-Chief of Prevention and Control Bureau. Department of

Dr. Krang Sidonn	Vice-Chief of Prevention and Control Bureau, Department of Communicable Disease Control
Ms. Chea Soponnak	Medical Officer, Department of Communicable Disease Control

INTRODUCTION

In the 1940s, the introduction of antimicrobials into medical practice revolutionized our ability to treat infectious diseases. However, only a few decades later, health practitioners across the globe could no longer expect that antimicrobial agents would work due to the emergence of drug resistance. AMR has now become common in clinical and community settings, and poses a serious threat to global health that requires immediate and urgent action.

AMR is simply the ability of microbes to grow in the presence of a drug that would normally kill it or inhibit its growth. While it is a natural evolutionary phenomenon that happens as microbes adapt to naturally produced antimicrobials, it was the indiscriminate use of antimicrobial drugs that accelerated its progress. AMR increases morbidity, mortality, and health care costs, threatens health security, and damages trade and economies. AMR hampers the control of infectious diseases which increasingly leads to death by diseases that have become incurable.

On World Heath Day 2011, WHO urged Member States to commit to a comprehensive national plan to combat AMR, and released a policy package to combat AMR¹ covering the following six key areas, which were adopted in the development of this policy:

- Commit to a comprehensive financed national plan with accountability and civil society engagement.
- Strengthen surveillance and laboratory capacity.
- Ensure uninterrupted access to essential medicines of assured quality.
- Regulate and promote rational use of medicines, including in animal husbandry, and ensure proper patient care.
- Enhance infection prevention and control.
- Foster innovations and research & development for new tools.

Inappropriate use of antimicrobials in Cambodia is very common and is believed to have contributed to the emergence of resistance against a variety of antimicrobial drugs. Resistance to antimalarials has chronically emerged along the Thai-Cambodian border three times in the past², later spreading through SEA and Africa, and contributing to a global resurgence of malaria in the last three decades of the 20th century. Resistance to Artemisinin has emerged more recently and it was declared a global health emergency, as there is currently no replacement drug to combat a disease that kills 1 million people annually around the world. The incidence of Multi-Drug Resistant TB (MDR-TB) has been increasing among previously treated patients in Cambodia and was estimated at 11% (2011)³ compared to 10.3% in 2007⁴ and 3.1% in 2001⁵. Laboratory data

 $\label{eq:http://www.cenat.gov.kh/sites/default/files/files/documents/files/Report%20National%20Tuberculosis%20D.R.S%202006-2007.pdf$

¹<u>http://www.who.int/world-health-day/2011/policybriefs/en/index.html</u>

²http://www.wwarn.org/resistance/malaria/history

³<u>https://extranet.who.int/sree/Reports?op=Replet&name=/WHO_HQ_Reports/G2/PROD/EXT/TBCountryProfile&ISO2=KH&outtype=html</u>

⁴ National Tuberculosis Drug Resistance Survey 2006-2007, CENAT, May 2011:

indicatethat resistance against the most commonly used antibiotics in Cambodia is significantly high among many species of bacteria⁶. The absence of a comprehensive national plan and strategy to combat AMR, weak surveillance and laboratory capacity, irrational use of antimicrobial agents during treatment of human infections, overuse of antibiotics as growth promoters in animal husbandry, and limited infection prevention and control measures in hospitals are among the factors that contribute to AMR in Cambodia.

To address these shortcomings, a country situation analysis was performed in early 2013. The results of the AMR CSA have guided the development of this National Policy to Combat Antimicrobial Resistance in Cambodia and its associated National Strategy to Combat Antimicrobial Resistance in Cambodia.

⁵The national tuberculosis drug resistance survey in Cambodia, 2000-2001 Yamada N, Saorith K, Yamakami K, Onozaki I, Boran S, Fujiki A, Eang MT, Mori T. Int J Tuberc Lung Dis. 2007 Dec;11(12):1321-7.

⁶See Annex C, Country Situation Analysis of Antimicrobial Resistance in Cambodia, 2013.

GUIDING PRINCIPLES

Purpose

The National Policy for Combating Antimicrobial Resistance (NPCAR) is a political commitment and guide for action that details how the government and other stakeholders should work together to address the growing problem of AMR in the country. AMR is a complex problem driven by many interconnected factors and whose containment will require coordination among stakeholders. The NPCAR defines the roles and responsibilities of the public/private sector and civil society, andprovides a general framework to guide coordination factions by all relevantstakeholders, including public and private sectors, non-governmental, academicand research organizations, professional societies, and aid agencies.

Vision

A healthy nation with adequateaccess to quality medical services and effective medicines aimed at preventing the emergence and spread of drug resistant infections among the Cambodian people.

Mission

To ensure the country has the essential components to combat AMR, including laboratory capacity and surveillance, quality of and access to essential antimicrobial drugs, rational and responsible use of antimicrobial drugs, infection prevention and control, and researchand development of new tools for the diagnosis and treatment of infectious diseases.

Scope

The NPCAR builds on the existing structures and policies in the country that are directly or indirectly related to AMR. Since AMR is a crosscutting issue, the policy applies to various stakeholders, which include but are not limited to the following: policy-makers and planners; public, private and non-governmental sectors; aid agencies; educational organizations and professional societies; animal and human health sectors; prescribers, practitioners and patients; pharmacists and dispensers; and the pharmaceutical industry.

OBJECTIVES

General Objectives of the Policy

The NPCAR provides the general directions and framework for combating AMR at all levels of health care system. As such, it emphasizes the roles and responsibilities of all stakeholders and articulates the values and principles to address the drivers that cause AMR in Cambodia.

Specific Objectives of the Policy

- 1. Advocate and mobilize resourcesto support activities to combat AMR.
- 2. Educate key stakeholders and the public about the emergence and spread of AMR, the factors driving it and its costs.
- 3. Define the roles and responsibilities of different stakeholders in combating AMR.
- 4. Improve laboratory capacity for detecting AMRand the surveillance system for AMR monitoring.
- 5. Ensure uninterrupted availability of essential medicines of assured quality to adequately manage diseases in health care facilities and in communities.
- 6. Rationalize the use of essential medicines by health care providers and patients through the provision of information for improved druguseand AMR surveillance data.
- 7. Strengtheninfection prevention and control in healthcare facilities and in communities.
- 8. Promoteresearch and development in the field of antimicrobials and diagnostics.
- 9. Strengthen coordinationat the national and sub-nationallevels to supportimplementation of activities and knowledge-sharing to combat AMR.
- 10. Promote good governance and accountability to support the actions prioritized in this policy.

STRATEGIC FRAMEWORK

The strategic framework encompasses the six components of the policy package to combat AMR published by WHO in 2011. The NPCAR offerspossible solutions to the AMR problem grounded on what is practical, feasible, effective, inclusive and acceptable to patients, institutions and communities.

The strategic frameworkarticulates the values and principles that all stakeholders must adopt in a participative and collaborative manner to addressAMR in Cambodia. In this framework, the Ministry of Health outlines six major components for targeted and sustained action by the human and animal health sectors, non-governmental organizations, professional societies, aid partners, communities, patients and other relevant sectors. These include:

- 1. Develop a ComprehensiveNational Plan
- 2. Strengthen Surveillance and Laboratory Capacity
- 3. Ensure Uninterrupted Access to Essential Medicines of Assured Quality.
- 4. Regulate and Promoting Rational Use of Medicines.
- 5. Enhance Infection Prevention and Control.
- 6. Foster Innovations and Research and Development for New Tools.

1. Develop a ComprehensiveNational Plan

Since the factors thatpromote the emergence and spread of resistance in microbes as well the measures needed to combat AMR are well known, a comprehensive plan shall describe the roles and responsibilities of all stakeholders and sufficient resources combat AMR.

A. Coordination of the national program to combat AMR by the Government

Structure and composition of the AMR Working Group

- 1. An AMR Working Group (AMR WG)has already been constituted and includes key stakeholders who are technically knowledgeable about AMR or whose work directly relates to AMR.
- 2. The AMR WG shall expand its representation to includedifferent sectors whose activities are relevant to AMR. This includes, but is not be limited to public, private and non-governmental sectors; aid agencies;academicand research organizations; professional societies; animal and human health sectors; prescribers, practitioners and patients; pharmacists and dispensers; and the pharmaceutical industry.
- 3. The AMR WGshall bestrengthened byterms of reference and a description of the roles and responsibilities of its members. Involvement of key government officials from different

sectors willensure cross-sectoral coordination and will raise the profile of AMR in the government's agenda.

- 4. The AMR WG will be coordinated by the Ministry of Health with a Secretariat that has the resources, skills and authority required to coordinate actions across the Government.
- 5. The AMR WGshallactively engage donors and development partners to ensure that these agencies are informed about the urgency of the AMR problem, and to secure their support for implementation of AMR activities.
- 6. The AMR WG shallexpand its membership to include the Ministry of Education and professional councils in order to ensure that all policies and programs aimed at combating AMR are fully disseminated through formal academic training programs, and health care professionals comply with regulations to combat AMR outlined in this policy.

Mandate of the AMR Working Group

- 1. Coordinate national efforts to combat AMR in Cambodia.
- 2. Develop a national strategicplan to combat AMR based on the AMR CSA and NPCAR.
- 3. Develop a monitoring framework with target outputs and measurable indicators to monitor implementation of the strategic plan to combat AMR. The AMR WG should report annually against these indicators.
- 4. Advocate for integration of priority activities to combat AMRinto the national health sector plan and other relevant sectoral plans.
- 5. Ensure that adequate resources are earmarked for implementation of activities to combat AMR and capacity building at all levels of the health sector and other relevant sectors.
- 6. Raise awareness of AMR issuesby supporting educational campaigns targeting the general public, health care professionals, development partners and other relevant stakeholders.

Operation of the AMR Working Group

- 1. The AMR WG shall meetregularly to facilitate discussions on issues related to its work on AMR.
- 2. The Secretariat shall record the minutes, distribute it among the members, and archive it for future reference.
- 3. The AMR WG shall establish a code of conduct that outlines the rules governing confidentiality, impartiality, and transparency in the decision-making process, and which includes a mechanism for resolving conflicts of interestamong its members.
- 4. The AMR WG shall review its composition annually to ensure representation of all relevant sectors and stakeholders.

B. Costing Plans and Mobilizing Resources

Costing, budgeting and mobilizing resources

1. The AMR WGshallestimate the budget needed to implement the national strategic plan to combat AMR and advocate for national and external funding.

- 2. The AMR WGshall mobilize human and financial resources to support the planthrough regular budget allocations, mainstreaming of activities within core programmatic areas, and within other priority health initiatives.
- C. Build partnerships with civil society

Formal participation in AMR work

- 1. The AMR WG shallexpand its membership to include representatives from the civil society.
- 2. Civil society representatives should be formally involved in AMR activities including the development of AMR policies and strategic plans, and in monitoring and evaluation of related programs and activities.

Empowerment towards more active involvement

- 1. The AMR WG shall organize regular public meetings to discuss AMR issues.
- 2. Consumer education about AMR and antimicrobial use shallbe provided in cooperation with relevant stakeholders, with emphasis on the benefits of rational drug use and compliance with antimicrobial therapy guidelines and regulations.
- 3. Develop capacity of civil society organizationstocontribute to implementation of activities outlined in the National Strategic Plan to Combat AMR.

2. Strengthen laboratory capacity for AMR

A. Build laboratory capacity for rapid andreliable diagnostic testing

Laboratory capacity and networking for AMR

- 1. The MoHshall strengthenlaboratories in the public sector and ensure quality in private and NGOlaboratories.
- 2. The MoH shall designate a microbiology laboratory for reference AMR testing and to which samples should be referred to by smaller laboratories seeking access to more specialized AMR diagnostic methods (e.g., molecular techniques).
- 3. The MoH shall establish a national network of microbiology laboratories that include public, private and NGO laboratories whichcontribute AMR data to a national database.
- 4. The MoH shall integrate AMR capacity as part of the national laboratory network.

Managementand usefulness of laboratory data

- 1. Microbiology laboratories shall adopt standard laboratory methods for microbial identification and antimicrobial susceptibility testing (AST).
- 2. The MoH shall ensure uninterrupted supply of quality-assured reagents and other laboratory consumables.

- 3. Laboratories shall establish a quality management system to ensure the reliability of laboratory results.
- 4. Laboratories shall record and report AMR laboratory data promptlyto prescribers, infection control programs, and regularly to nationalhealth authorities.
- 5. The MoH shall develop communication guidelines to improve the utilization of AMR laboratory results in clinical management.

3. Strengthen AMR surveillance

A. Establish AMR surveillance and monitoring systems

Processes and methods

- 1. Establish a standardized national protocol to assess the status of AMR consistently over time and across the country, and consolidate AMR surveillance with appropriate epidemiological methods.
- 2. Develop a system totransfer datafrom hospitals and other healthcare facilities to the national level in order to link laboratory results and clinical information.
- 3. Develop a system for recording the use of antimicrobial medicines in all healthcare facilities.
- 4. Establish a mechanism to integrate systems for AMR surveillance between public health services, veterinary services and food safety authorities.

Management of surveillance data

- 1. AMR surveillance data shall be collated, analyzed and reported on a regular basis by the CDC Department.
- 2. AMR surveillance reports hall be used to inform revisions of the Clinical Practice Guidelines and the Essential Medicines List.
- 3. A quality management system shall be established, which includes monitoring and supervision of microbiology laboratories reporting AMR data, continuing education for staff, and validation of AMR data collected.
- 4. Standardized reporting and dissemination mechanisms for AMR information shall be established and enforced.

Participation in international surveillance

- 1. The AMR WG shall share national surveillance data on AMR and antimicrobial use with WHO and other international agencies.
- 2. The MoH shall appoint a national AMR reference laboratory.
- 3. The AMR WG shall support the national AMR reference laboratory to participate in regional networks of laboratories involved in AMR surveillance.

4. Ensure Uninterrupted Access to AntimicrobialMedicines of Assured Quality

A. Strengthenthe system for supply of essential antimicrobial medicines

Antimicrobial supplymanagement

- 1. The National Essential MedicinesCommittee shallappoint a sub-committee to coordinate the developmentand regular updating of an Essential Antimicrobials List, as part of the Essential Medicines List.
- 2. The MoH shall establish forecasting mechanisms for antimicrobial drug utilization and expenditure.
- 3. The MoH shall strengthen the procurement and supply systems for antimicrobials.
- 4. The MoH shall develop and enforce mechanisms to assure the quality of antimicrobials along the supply chain.

Affordable priceand sustainable financing

- 1. Articles from the World Trade Organization (WTO) Trade-Related Aspects of Intellectual Property Rights (TRIPS), including the compulsory licensing of drugs, shall be incorporated into national laws.
- 2. Pricing policies that would ensure better access to antimicrobials, including VAT exemption, shall be developed in collaboration with authorities involved in finance, trade and commerce, in order to ensure that cost is not a barrier to adherence to and completion of antimicrobial treatment.
- 3. Price monitoring mechanisms for antimicrobials should be developed with the active participation of consumers and relevant stakeholders.
- 4. Mechanisms shall be established to analyze antimicrobials financing and control expenditure to improve the efficiency in the use and supply of antimicrobials.
- 5. Health Equity Funds shall cover antimicrobial drugs.
- *B.* Assure the quality of drugs according to acceptable standards

Regulatory environment and processes

- 1. The Department of Drugs, Food and Cosmetics (DDF), which serves as the national drug regulatory authority, shall be strengthened to be accountable for all aspects of drug regulation.
- 2. The Inter-ministerial Committee to combat illegal drug outlets and illegal sales of medicines shall be strengthened.
- 3. Mechanisms for systematic monitoring of the regulatory processshall be developed.
- 4. Post-marketing surveillance for antibiotics and antimicrobials shall be established and strengthened.
- 5. Advertising and promotion of Antimicrobials shall be controlled.

5. Regulate and Promote Rational Use of Medicines

A. Promote and enforce standard treatmentguidelines

Clinical Practice Guidelinesand Essential Medicines List

- 1. Clinical Practice Guidelines shallbe developed in a multidisciplinary and transparent way, regularly updated based on local and international evidence, and widely disseminated in collaboration with professional organizations and teaching institutions to serve as a primary guide in the delivery of health services to patients.
- 2. Up to date Clinical Practice Guidelines shallbe made part of the curriculum and professional training of students and healthcare workers.
- 3. The Essential Medicines Listshallcontain medicines that satisfy the health care needs of the population, and which are available at all times, in adequate amounts, and in appropriate dosage forms at a price the community can afford. For diseases where there are no national guidelines, a transparent evidence-based mechanism shall be established to include medicines into the Essential Medicines List.
- 4. The Clinical Practice Guidelinesshallserve as the basis for the inclusion/exclusion of medicines in the Essential Medicines List.
- 5. The Essential Medicines Listshall be reviewed and updated regularly. The current edition of the Essential Medicines List shallbethe basis for selection and procurement of medicines in all public health facilities.

Drug Therapeutic Committees

- 1. All public hospitals shallestablish and strengthen their drug therapeutic committees with clearly defined roles and functions.
- 2. Therapeutic committees, at a minimum, shallactively engage in:
 - a. Advocating for rational prescribing, dispensing and use of antimicrobial medicines by ensuring compliance of health providers and patients to standards and guidelines on the rational use of medicines.
 - b. Preparing hospital formulary in line with Clinical Practice Guidelines and Essential Medicines List.
 - c. Adjustingantimicrobial medicine ordersto reflect prevailing morbidity/mortality profiles, including AMR patterns.
 - d. Monitoring and reporting of adverse antimicrobial drug events and ineffective counterfeit/substandard antimicrobial medicines.

Licensing and monitoring

- 1. A strict licensing and monitoring scheme for pharmacies and other drug outlets shallbe implemented to ensure that antimicrobials are dispensed only with valid prescriptions.
- 2. The prescription and sale of single-drug treatments incases where the recommended treatment is a combination of drugs shall be forbidden and enforced.

B. Institutionalize formal antimicrobial stewardship programmes in health care facilities

Antimicrobial stewardship activities

- 1. All hospitals shall put in place a multidisciplinary antimicrobial stewardship teamcomposed of medical doctors, pharmacists, laboratory technologists, infectious disease specialists and nurses that will coordinate strategies to improve the use of antimicrobials within the facility.
- 2. Mechanisms for recommending the restriction of the hospital formulary to non-duplicative antimicrobials with demonstrated clinical needshallbe put in place.
- 3. Empirical treatment for the management of common infection syndromesand antibiotic prophylaxisshall be developed based on local antibiograms and Clinical Practice Guidelines (CPG).
- 4. Mechanismsto measure and monitor antimicrobial use at the institutional level shall be established.
- 5. Regular distribution of antibiotic susceptibility rates of key pathogens in hospitals with microbiology laboratoriesshall guide clinical management.

C. Promote education on antimicrobial medicinesand their proper use

Provision of medicines information

- 1. The MoHshall provide independent and unbiased information about medicines for health providersand consumers.
- 2. Targeted public education campaigns shallbe conducted regularly.
- 3. The appropriateuse of medicines shallbe introduced in school curricula and adult education programs.
- 4. Patients and consumers shall be encouraged to be actively involved in educational efforts.
- 5. The media should be engaged in public awareness campaigns.

Continued professional development and education

- 1. Hospitals and other health care facilities shallbe required to provide training and continuous education for their staff, especially in the areas of antimicrobials and AMR.
- 2. Professional licensing shall be linked to regular participation in continuing education activities.
- 3. Professional societies and teaching institutions shallprovide problem-based training on rational use of medicines linked to Clinical Practice Guidelines and the Essential Medicines List.
- 4. Prescribers and dispensers shallbe trained to educate patients on how touse antimicrobial medicines correctly and the importance offollowing exactly the prescribed treatment.

D. Reduce financial incentives that encourage irrational use of medicines

Reducing financial incentives

1. An analysis of the incentive structures that exist locally shallbe made to identify factors that influence prescribing and dispensing practices, and create policies to reduce financial incentives for providers.

2. Prescription and dispensing of drugs shallbe separatedand regularly monitored to ensure compliance.

Medicines promotion

- 1. Pharmaceutical companies shallensure that all promotional activities will reflect only information that is truthful, evidence-based and compliant with existing (i.e., WHO, MoH) ethical guidelines on medicines promotion.
- 2. The MoHshallmonitor and report false claims, misleading information, and activities that do not follow existing ethical guidelines for the promotion of medicines and other medical products.
- 3. Law enforcement shall be strengthened to investigate allegations and penalize infractions.
- 4. The MoH shallstrengthen the process for approving materials used in the advertisement and dissemination of medicines.
- 5. The MoH shall ban the promotion antimicrobial drugs in hospitals.

E. Reduce antimicrobial use in food-producinganimals

Intersectoral collaboration

- 1. A formal mechanism shallbe established to improve the coordination between the Ministry of Health, Ministry of Agriculture, Fisheries and Forestry, universities, and CAMControl/Ministry of Commerceto address the issue of AMR in the agricultural sector.
- 2. The Department of Animal Health and Department of Fisheriesshallbe well represented in the AMR WG.

Enabling regulatoryframework

- 1. A regulatory framework for authorization and controlof the quality of veterinary medicines shallbe established.
- 2. Pre-licensing safety evaluation of antimicrobials forveterinary use shall be introduced, with consideration of potential resistance todrugs used in human medicine.
- 3. The non-therapeutic use of antimicrobials, such as theuse of antimicrobials as growth promoters, shallnot be allowed.
- 4. The use in food-producing animals of antimicrobialsidentified as critically important in human medicine, especially fluoroquinolones, and third- and fourth-generationcephalosporins, shallbe restricted and eliminated in a phased manner.
- 5. Prescriptions shall be required for all antimicrobials used fordisease control in food-producing animals.

Surveillance and monitoring

1. Anational system to monitor antimicrobial usage in food-producinganimals shall be established and linked to the AMR surveillance system in humans.

- 2. An integrated surveillance programtomonitor current and emerging AMR patterns, including quantitativesusceptibility data for zoonotic pathogens and indicatorbacteria, shall be established.
- 3. Surveillance in the animal health sector shallinvolve close collaborationbetween officials from public health, veterinary and food laboratories.
- 4. The AMR WG shallanalyze surveillance data for trends, risk assessment, and to monitor the impact of interventions.
- 5. The AMR WGshall promote he development of standardized protocolsto facilitate harmonization of AMR surveillance and antimicrobial use in humans and animals.

Prudent use of antimicrobials

- 1. National guidelines on prudent useof antimicrobials in food-producing animals, with multidisciplinaryinvolvement, shall be developed and implemented.
- 2. Dissemination of these guidelines, and training for veterinarians and farmers on the use of theseguidelines shall be provided.
- 3. Auditing and feedback mechanisms to veterinariansand farmersshall be developed to improve compliance to these guidelines.
- 4. Education strategies that emphasize theimportance and benefits of prudent use of antimicrobials shallbe designed and implemented.
- 5. Implementation of the Codex Alimentarius and OIE(World Organization for Animal Health) guidelines related toAMR should be encouraged.

Better animal health

- 1. Measures shallbe introduced to improve animal health and reduce theneed for antimicrobial treatment, which include application of effectivevaccines.
- 2. Guidelines for health management of food-producing animals shall be developed and implemented to ensure compliance with good sanitation and farming practices.

6. Enhance Infection Prevention and Control

A. Ensure availability of IPC programs across the spectrum of health care

Infection prevention and controlstrategies

- 1. Health facilitiesshall implement the current IPC Guidelines to reduce nosocomial infection.
- 2. IPC guidelines shallbe made available to communities and private health care facilities.
- 3. Information on good hygiene practices shall be made available to the public, in collaboration with public health personnel, civil society, and community organizations.

B. Promote and assess adoption of IPC standards

Implementing IPC standards

- 1. All hospitals shall have an IPC teamto support implementation of the National IPC Policy and IPC Guidelines for Health Care Facilities.
- 2. The MoH shall promote quality and safety in health care to improve safety for patients, health care workers, and the environment.
- 3. The MoHshall strengthen its capacity to help prevent the spread of infectious diseases in health care settings, and respond to public health threats.
- 4. The MoH shall assist health facilities in carrying out a risk assessment and implementappropriate IPC strategies.
- 5. Health facilities shall ensure an adequate environment for the application of good hygiene practices, appropriate ventilation, hand-washing facilities, and avoidance of overcrowding.
- 6. Timely identification of infected individuals and proper case managementshall always be exercised.
- 7. Health care professionals shall be trained on IPC and vaccinated against prevalent diseases.

7. Foster Innovations and Research and Development for New Tools

Research Partnerships

- 1. A review of existing research guidelines that would protect patients' rights and the country's national interest shall be done to determine if there is a need to develop additional policies.
- 2. A research agenda that outlines priorities on AMR shall be developed.
- 3. The MoHshall encourage local research related to AMRthrough partnerships with academia and research organizations, industry, the animal sector and relevant stakeholders.
- 4. Incentives shall be established to encourage research activities among various stakeholders.

Research Outputs

- 1. Research activities shalltranslate into useful information to guide initiatives aimed at combating AMR.
- 2. Research activities shallemphasize development and/or evaluation of new antimicrobials and rapid point-of-care diagnostic tests.
- 3. Research findings and products shall be disseminated to all stakeholders in Cambodia.

IMPLEMENTATION FRAMEWORK

I. Overall responsibility

The AMR WG shall be responsible for implementation of the National Policy for Combating Antimicrobial Resistance in Cambodia (NPCAR). The AMR WG shall lead the formulation of other technical guidelines and policies related toAMR. It shall also ensure close coordination with other stakeholders within the MoH, and between the MoH and the Ministry of Agriculture, Forestries, and Fisheries; non-governmental organizations; professional societies; healthcare facilities in public and private sectors; aid agencies; patients; consumers; and other stakeholders.

II. Roles and Responsibilities of Other Partners

Government Policy-makers and Planners

1. Develop a legal framework work to allow the enforcement of rules and regulations to effectively to combat AMR and its public health consequences.

Professional Councils

- 1. Ensure legal and ethical practice of health care professionals in collaboration with professional societies.
- 2. Develop and implement standards for licensing, registration and continuing education of health care professionals.

Health professionals

- 1. Provide quality care to patients aimed at optimizing health outcomes and minimizing costs.
- 2. Disseminateinformation and counselpatients on the rational and responsible use of medicines, especially antimicrobials.
- 3. Ensure that ethical principles of professional conduct are followed by all health workers.
- 4. Physicians shall combine appropriate prescription of antimicrobials with clear, accurate and understandable advice to patients.
- 5. Veterinarians shallinterrupt the use antibiotics as growth promoters and for disease prevention in livestock.
- 6. Pharmacists and dispensers shallensure that antimicrobials are obtained from an approved source, stored properly, and only supplied with prescriptions.
- **7.** Laboratory personnel shall ensure the accuracy, reliability, and timeliness of results and effectively communicate with physicians on the selection of antimicrobials for patient treatment. The laboratories shall collate AMR data regularly to support linical management.

Academic and Research Institutions

- 1. Promote the education and training of health professionals.
- 2. Implement initiatives to combat AMR through relevant research and development activities.

Providers, Institution Managers and Communities

1. Implement infection control measures to prevent the emergence and spread of AMR.

Civil Society, Consumers and Patients

- 1. Raise awareness of AMR issues, and demand action by policy-makers and other stakeholders.
- 2. Use medicines rationally and responsibly and actively seek druginformation.
- 3. Partake in the responsibility of reporting issues involving antimicrobial medicines (e.g., adverse drug events, overpricing, counterfeit medicines).

Diagnostic and Pharmaceutical Industry

1. Research and develop the tools for better prevention and diagnosisof diseases, and early detection of AMR.

III. Operational Framework

Upon the official adoption of this NPCAR, the AMR WG shall develop a strategic plan that includes targets, monitoring, evaluation and NPCARreview process. Specific guidelines shall be created to support implementation of the NPCAR.

IV. Review and Evaluation

The NPCAR shallbe reviewed every five years, or more frequently as necessary. The Ministry of Health may opt to create a National Committee for the review and evaluation of the NPCAR.